

HOUSE BILL NO. 762

INTRODUCED BY J. BALYEAT

A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING PROPERTY TAX RELIEF BASED ON ONE-TIME REVENUE IN THE STATE GENERAL FUND; ELIMINATING THE STATE EQUALIZATION AID LEVY FOR FISCAL YEARS 2006 AND 2007; REVISING CERTAIN PERSONAL PROPERTY TAX REIMBURSEMENTS; ALLOWING A TRANSFER FROM THE STATE GENERAL FUND FOR TAX INCREMENT FINANCING DISTRICTS FOR FISCAL YEARS 2006 AND 2007; AMENDING SECTIONS 15-1-112, 15-10-420, AND 20-9-360, MCA; AND PROVIDING AN EFFECTIVE DATE, A RETROACTIVE APPLICABILITY DATE, AND A TERMINATION DATE."

WHEREAS, leaders of both of Montana's major political parties have stated that funding ongoing government programs with one-time money is bad public policy; and

WHEREAS, leaders of both of Montana's major political parties have stated that one of the biggest problems facing Montanans is high property taxes; and

WHEREAS, members of both political parties have an obligation to formulate sound public policy; and

WHEREAS, the beginning fund balance for the 2007 biennium includes an estimated \$145.4 million of one-time money; and

WHEREAS, if the Fifty-Ninth Legislature expands government programs, it is ethically obligated to provide the financial resources for ongoing funding rather using one-time funding; and

WHEREAS, it is bad public policy to use \$145.4 million of one-time money to fund ongoing programs; and

WHEREAS, the \$145.4 million in one-time money rightfully belongs to the taxpayers of Montana; and

WHEREAS, eliminating the statewide school equalization levy during the 2007 biennium is the most efficient way to return one-time money to taxpayers.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Transfer of money to tax increment financing district. (1) In order to determine the amount of money transferred from the state general fund to a municipal special fund as provided

1 in subsection (2), the calculation of the mill rates under 7-15-4286 must include the state equalization aid levy
2 under 20-9-360 for fiscal years 2006 and 2007 as if the levy were in effect for those fiscal years.

3 (2) The tax increment, if any, determined as provided in subsection (1) for each urban renewal area,
4 industrial district, or aerospace transportation and technology district that would be attributable to the statewide
5 equalization levy for fiscal years 2006 and 2007 must be transferred from the state general fund to the special
6 revenue fund referred to in 7-15-4286.

7
8 **Section 2.** Section 15-1-112, MCA, is amended to read:

9 **"15-1-112. Business equipment tax rate reduction reimbursement to local government taxing**
10 **jurisdictions.** ~~(1) On or before January 1, 1996, for the reduction in payment under subsection (4) and by June~~
11 ~~1 of 1996, 1997, and 1998 for all other reimbursements in this section, the department shall determine a~~
12 ~~reimbursement amount associated with reducing the tax rate in 15-6-138 and provide that information to each~~
13 ~~county treasurer. The reimbursement amount must be determined for each local government taxing jurisdiction~~
14 ~~that levied mills on the taxable value of property described in 15-6-138 in the corresponding tax year. However,~~
15 ~~the reimbursement does not apply to property described in 15-6-138 that has a reduced tax rate under~~
16 ~~15-24-1402.~~

17 ~~———— (2) (a) The reimbursement amount to be used as the basis for the payment reduction under subsection~~
18 ~~(4) is the product of multiplying the tax year 1995 taxable value of property described in 15-6-138 for each local~~
19 ~~government taxing jurisdiction by the tax year 1995 mill levy for the jurisdiction and then multiplying by 1/9th.~~

20 ~~———— (b) (i) The reimbursement amount for each local government taxing jurisdiction for tax year 1996 is the~~
21 ~~amount determined under subsection (2)(a) unless the tax year 1996 market value of property described in~~
22 ~~15-6-138, for the particular local government taxing jurisdiction, is more than the tax year 1995 market value for~~
23 ~~property described in 15-6-138 in the same jurisdiction.~~

24 ~~———— (ii) If the tax year 1996 market value is greater than the tax year 1995 market value for a particular~~
25 ~~jurisdiction, then the reimbursement amount for tax year 1996 is the result of subtracting the simulated 1996 tax~~
26 ~~from the 1995 tax. The 1995 tax is the tax for the particular jurisdiction, determined by multiplying the actual~~
27 ~~taxable valuation of property described in 15-6-138, for tax year 1995, by the tax year 1995 mill levy for the~~
28 ~~jurisdiction. The simulated 1996 tax for the particular jurisdiction is the actual tax year 1996 taxable value of~~
29 ~~property described in 15-6-138 multiplied by the tax year 1995 mill levy for the particular jurisdiction. If the~~
30 ~~simulated 1996 tax is greater than the 1995 tax, the reimbursement amount is zero.~~

~~———— (c) (i) The reimbursement amount for each local government taxing jurisdiction for tax year 1997 is the amount determined under subsection (2)(a) multiplied by two unless the tax year 1997 market value of property described in 15-6-138, for the particular local government taxing jurisdiction, is more than the tax year 1995 market value for property described in 15-6-138 in the same jurisdiction.~~

~~———— (ii) If the tax year 1997 market value is greater than the tax year 1995 market value for a particular jurisdiction, then the reimbursement amount for tax year 1997 is the result of subtracting the simulated 1997 tax from the 1995 tax. The 1995 tax is the tax for the particular jurisdiction, determined by multiplying the actual taxable valuation of property described in 15-6-138, for tax year 1995, by the tax year 1995 mill levy for the jurisdiction. The simulated 1997 tax for the particular jurisdiction is the actual tax year 1997 taxable value of property described in 15-6-138 multiplied by the tax year 1995 mill levy for the particular jurisdiction. If the simulated 1997 tax is greater than the 1995 tax, the reimbursement amount is zero.~~

~~———— (d) (i) The reimbursement amount for each local government taxing jurisdiction for tax year 1998 is the amount determined under subsection (2)(a) multiplied by three unless the tax year 1998 market value of property described in 15-6-138, for the particular local government taxing jurisdiction, is more than the tax year 1995 market value for property described in 15-6-138 in the same jurisdiction.~~

~~———— (ii) If the tax year 1998 market value is greater than the tax year 1995 market value for a particular jurisdiction, then the reimbursement amount for tax year 1998 is the result of subtracting the simulated 1998 tax from the 1995 tax. The 1995 tax is the tax for the particular jurisdiction, determined by multiplying the actual taxable valuation of property described in 15-6-138, for tax year 1995, by the tax year 1995 mill levy for the jurisdiction. The simulated 1998 tax for the particular jurisdiction is the actual tax year 1998 taxable value of property described in 15-6-138 multiplied by the tax year 1995 mill levy for the particular jurisdiction. If the simulated 1998 tax is greater than the 1995 tax, the reimbursement amount is zero.~~

~~(3)(1) (a) The department shall, as provided in subsection (2)(a), annually determine a reimbursement amount associated with reducing the tax rate in 15-6-138 pursuant to Chapter 570, Laws of 1995. The reimbursement amounts must be determined for each local government based on the reimbursement amount by each local government for tax year 2004. The department shall total for each county the reimbursement amounts for each local government within the respective county. The reimbursement amount for the county must be paid from the state general fund to the treasurer of each county for distribution as provided for in subsection (3).~~

~~(b) For purposes of this section, "local government taxing jurisdiction" means a local government rather~~

1 than a state taxing jurisdiction that levies or levied mills against property described in 15-6-138, including county
2 governments, incorporated city and town governments, consolidated county and city governments, tax increment
3 financing districts, local elementary and high school districts, local community college districts, miscellaneous
4 districts, and special districts. The term includes countywide mills levied for equalization of school retirement or
5 transportation.

6 ~~(b)(c)~~ The term does not include county or state school equalization levies provided for in 20-9-331,
7 20-9-333, 20-9-360, and 20-25-439.

8 ~~(e)(d)~~ Each tax increment financing district must receive the benefit of the state mill on the incremental
9 taxable value of the district.

10 ~~(4) County treasurers shall reduce the county payment to the state for the levy imposed under 20-9-360~~
11 ~~in June of 1996 by an amount equal to 38% of the reimbursement amount determined under subsection (2)(a)~~
12 ~~for all of the local government taxing jurisdictions in the county.~~

13 ~~———(5) County treasurers shall reduce the county payment to the state for the levy imposed under 20-9-360~~
14 ~~in December of 1996 by an amount equal to 31% of the reimbursement amount for tax year 1996 for all of the~~
15 ~~local government taxing jurisdictions in the county, as determined by the department under subsection (2).~~

16 ~~———(6) County treasurers shall reduce the county payment to the state for the levy imposed under 20-9-360~~
17 ~~in June of 1997 by an amount equal to 31% of the reimbursement amount for tax year 1996 for all of the local~~
18 ~~government taxing jurisdictions in the county and by an amount equal to 38% of the reimbursement amount for~~
19 ~~tax year 1997 for all of the local government taxing jurisdictions in the county, as determined by the department~~
20 ~~under subsection (2).~~

21 ~~———(7) County treasurers shall reduce the county payment to the state for the levy imposed under 20-9-360~~
22 ~~in December of 1997 by an amount equal to 31% of the reimbursement amount for tax year 1997 for all of the~~
23 ~~local government taxing jurisdictions in the county, as determined by the department under subsection (2).~~

24 ~~———(8) County treasurers shall reduce the county payment to the state for the levy imposed under 20-9-360~~
25 ~~in June of 1998 by an amount equal to 31% of the reimbursement amount for tax year 1997 for all of the local~~
26 ~~government taxing jurisdictions in the county and by an amount equal to 38% of the reimbursement amount for~~
27 ~~tax year 1998 for all of the local government taxing jurisdictions in the county, as determined by the department~~
28 ~~under subsection (2).~~

29 ~~———(9) County treasurers shall reduce the county payment to the state for the levy imposed under 20-9-360~~
30 ~~in December of 1998 by an amount equal to 31% of the reimbursement amount for tax year 1998 for all of the~~

local government taxing jurisdictions in the county, as determined by the department under subsection (2).

~~(10) County treasurers shall reduce the county payment to the state for the levy imposed under 20-9-360 in June of 1999 by an amount equal to 69% of the reimbursement amount for tax year 1998 for all of the local government taxing jurisdictions in the county, as determined by the department under subsection (2).~~

~~(11) County treasurers shall reduce the county payment to the state for the levy imposed under 20-9-360 in December of the years 1999 through 2007 by an amount equal to 31% of the reimbursement amount determined in subsection (13) for all of the local government taxing jurisdictions in the county, as determined by the department under subsection (2).~~

~~(12) County treasurers shall reduce the county payment to the state for the levy imposed under 20-9-360 in June of the years 2000 through 2008 by an amount equal to 69% of the reimbursement amount determined in subsection (13) for all of the local government taxing jurisdictions in the county, as determined by the department under subsection (2).~~

(13)(2) (a) The reimbursement amount for tax year ~~1999~~ 2005 and each subsequent tax year for ~~9~~ 3 years must be progressively reduced each year by ~~40%~~ 25% of the reimbursement amount for tax year ~~1998~~ 2004, according to the following schedule:

Tax Year	Percentage of 1998 <u>2004</u> Reimbursement Amount
1999	90
2000	80
2001	70
2002	60
2003	50
2004	40
2005	30 <u>75</u>
2006	20 <u>50</u>
2007	10 <u>25</u>
2008 and following years	0

(b) ~~The~~ Of the reimbursement amount, ~~for each tax year must be the basis for reducing the amount~~ 31% must be distributed in December of the ~~same~~ same tax year and 69% must be distributed in June of the following year.

~~(14)(3)~~ The county treasurer shall use the funds from the reduced payment to the state for the levy imposed under ~~20-9-360~~ to reimburse each local government taxing jurisdiction in the amount determined by the department under ~~subsection (2)~~. The reimbursement must be distributed to funds within local government taxing jurisdictions in the same manner as taxes on property described in 15-6-138 are distributed. The reimbursement in June must be distributed based on the prior year's mill levy, and the reimbursement in December must be based on the current year's mill levy.

~~(15)(4)~~ Each local government taxing jurisdiction receiving reimbursements shall consider the amount of reimbursement that will be received and lower the mill levy otherwise necessary to fund the budget by the amount that would otherwise have to be raised by the mill levy.

~~(16)(5)~~ A local government taxing jurisdiction that ceases to exist after October 1, 1995, will no longer be considered for revenue loss or reimbursement purposes. A local government taxing jurisdiction that is created after January 1, 1996, will not be considered for revenue loss or reimbursement purposes. If a local government taxing jurisdiction that existed prior to January of 1996 is split between two or more taxing jurisdictions or is annexed to or is consolidated with another taxing jurisdiction, the department shall determine how much of the revenue loss and reimbursement is attributed to the new jurisdictions."

Section 3. Section 15-10-420, MCA, is amended to read:

"15-10-420. Procedure for calculating levy. (1) (a) Subject to the provisions of this section, a governmental entity that is authorized to impose mills may impose a mill levy sufficient to generate the amount of property taxes actually assessed in the prior year plus one-half of the average rate of inflation for the prior 3 years. The maximum number of mills that a governmental entity may impose is established by calculating the number of mills required to generate the amount of property tax actually assessed in the governmental unit in the prior year based on the current year taxable value, less the current year's value of newly taxable property, plus one-half of the average rate of inflation for the prior 3 years.

(b) A governmental entity that does not impose the maximum number of mills authorized under subsection (1)(a) may carry forward the authority to impose the number of mills equal to the difference between the actual number of mills imposed and the maximum number of mills authorized to be imposed. The mill authority carried forward may be imposed in a subsequent tax year.

(c) For the purposes of subsection (1)(a), the department shall calculate one-half of the average rate of inflation for the prior 3 years by using the consumer price index, U.S. city average, all urban consumers, using

1 the 1982-84 base of 100, as published by the bureau of labor statistics of the United States department of labor.

2 (2) A governmental entity may apply the levy calculated pursuant to subsection (1)(a) plus any additional
3 levies authorized by the voters, as provided in 15-10-425, to all property in the governmental unit, including
4 newly taxable property.

5 (3) For purposes of this section, newly taxable property includes:

6 (a) annexation of real property and improvements into a taxing unit;

7 (b) construction, expansion, or remodeling of improvements;

8 (c) transfer of property into a taxing unit;

9 (d) subdivision of real property; and

10 (e) transfer of property from tax-exempt to taxable status.

11 (4) (a) For the purposes of subsection (1), the taxable value of newly taxable property includes the
12 release of taxable value from the incremental taxable value of a tax increment financing district because of:

13 (i) a change in the boundary of a tax increment financing district;

14 (ii) an increase in the base value of the tax increment financing district pursuant to 7-15-4287; or

15 (iii) the termination of a tax increment financing district.

16 (b) For the purpose of subsection (3)(d), the subdivision of real property includes the first sale of real
17 property that results in the property being taxable as class four property or as nonagricultural land as described
18 in 15-6-133(1)(c).

19 ~~(c) For the purposes of this section, newly taxable property does not include an increase in appraised~~
20 ~~value of land that was previously valued at 75% of the value of improvements on the land, as provided in~~
21 ~~15-7-111(4) and (5), as those subsections applied on December 31, 2001.~~

22 (5) Subject to subsection (8), subsection (1)(a) does not apply to:

23 (a) school district levies established in Title 20; or

24 (b) the portion of a governmental entity's property tax levy for premium contributions for group benefits
25 excluded under 2-9-212 or 2-18-703.

26 (6) For purposes of subsection (1)(a), the amount of property taxes imposed do actually assessed does
27 not include net or gross proceeds taxes received under 15-6-131 and 15-6-132.

28 (7) In determining the maximum number of mills in subsection (1)(a), the governmental entity may
29 increase the number of mills to account for a decrease in reimbursements.

30 (8) (a) The Subject to subsection (8)(b), department shall calculate, on a statewide basis, the number

of mills to be imposed for purposes of 15-10-107, 20-9-331, 20-9-333, 20-9-360, 20-25-423, and 20-25-439. However, the number of mills calculated by the department may not exceed the mill levy limits established in those sections. The mill calculation must be established in whole mills. If the mill levy calculation does not result in a whole number of mills, then the calculation must be rounded up to the nearest whole mill.

(b) For the purposes of [section 1] and for determining the number of mills to be imposed under 20-9-360 in fiscal year 2008, the department shall calculate the number of mills that would be imposed under 20-9-360 as if the levy were in effect in fiscal years 2006 and 2007. The provisions of this section apply for determining the levy to be imposed under 20-9-360 in fiscal year 2008.

(9) (a) The provisions of subsection (1) do not prevent or restrict:

(i) a judgment levy under 2-9-316, 7-6-4015, or 7-7-2202;

(ii) a levy to repay taxes paid under protest as provided in 15-1-402; or

(iii) an emergency levy authorized under 10-3-405, 20-9-168, or 20-15-326.

(b) A levy authorized under subsection (9)(a) may not be included in the amount of property taxes actually assessed in a subsequent year.

(10) A governmental entity may levy mills for the support of airports as authorized in 67-10-402, 67-11-301, or 67-11-302 even though the governmental entity has not imposed a levy for the airport or the airport authority in either of the previous 2 years and the airport or airport authority has not been appropriated operating funds by a county or municipality during that time.

(11) The department may adopt rules to implement this section. The rules may include a method for calculating the percentage of change in valuation for purposes of determining the elimination of property, new improvements, or newly taxable property in a governmental unit."

Section 4. Section 20-9-360, MCA, is amended to read:

"20-9-360. State equalization aid levy. (1) Subject to 15-10-420, there is a levy of 40 mills imposed, except as provided in subsection (2), by the county commissioners of each county on all taxable property within the state, except property for which a tax or fee is required under 23-2-517, 23-2-803, 61-3-521, 61-3-527, 61-3-529, 61-3-537, 61-3-560 through 61-3-562, 61-3-570, and 67-3-204. Proceeds of the levy must be remitted to the department of revenue, as provided in 15-1-504, and must be deposited to the credit of the state general fund for state equalization aid to the public schools of Montana.

(2) The mill levy referred to in subsection (1) may not be imposed in tax years 2005 and 2006 for fiscal

1 years 2006 and 2007."

2

3 NEW SECTION. **Section 5. Effective date.** [This act] is effective July 1, 2005.

4

5 NEW SECTION. **Section 6. Retroactive applicability.** [This act] applies retroactively, within the
6 meaning of 1-2-109, to property tax years and fiscal years beginning after December 31, 2004.

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8 NEW SECTION. **Section 7. Termination.** [Sections 1 and 4] terminate July 1, 2007.

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- END -